

# Second-Year Evidence from an Evaluation of the Partnership Model

**Presented to:** 

Michigan Association of Intermediate School Administrators

**January 28, 2021** 

## **RESEARCH QUESTIONS**

# EPIC's Year 2 evaluation of the Partnership Model asks five main questions:

- 1. How has the Partnership model changed over time?
- 2. How has Partnership changed education in Partnership schools and districts?
- 3. How are educators and leaders in Partnership schools and districts implementing the reform as it matures?
- 4. What human capital challenges face Partnership schools and districts and how are educators in these districts addressing them?
- 5. What conditions, other than human capital, mediate Partnership turnaround efforts?



## **DATA AND METHODS**

# EPIC's multi-method evaluation relies on several sources of data to address research questions:

Data Type	Data Source	Analysis Method
Administrative	Student administrative records (n=9,014,665 student-years)	Regression-based analyses (event studies)
	Educator administrative records (n=573,875 educator-years)	Regression-based analyses (event studies)
Surveys of Educators in Partnership Districts	Teachers in Partnership districts (fall 2018 n=2,718; RR 38%) (fall 2019 n=3,324; RR 49%)	Descriptive analyses
	Principals in Partnership districts (fall 2018 n=81; RR 29%) (fall 2019 n=88; RR 38%)	Descriptive analyses
Educator COVID Surveys	K-8 teachers across the state (statewide n=8,565; 16% RR) (Partnership district n=909; 19% RR)	Descriptive analyses
	K-8 principals across the state (statewide n=316; 12% RR) (Partnership district n=29; 12% RR)	Descriptive analyses

## **DATA AND METHODS**

# EPIC's multi-method evaluation relies on several sources of data to address research questions:

Data Type	Data Source	Analysis Method
Qualitative Interviews	LEA/ PSA Leader Interviews (2018-19 n=22) (2019-20 n=22)	Descriptive & thematic coding
	Case study interviews (2018-19 n=60 across 3 sites) (2019-20 n=28 across 3 sites)	Descriptive & thematic coding, comp. case study
Qualitative Observations and Document Analysis	Review of Goal Attainment (RGA) meetings (n=3)	Observation
	Continuity of Learning (COL) plans (n=813)	Descriptive coding, EPIC-developed rubric



## **Research Question #1:**

# How has the Partnership model changed over time?





# MICHIGAN'S PARTNERSHIP MODEL ORIGINAL THEORY OF CHANGE

# PARTNERSHIP AGREEMENT DEVELOPMENT &

**IMPLEMENTATION** 

- > District as driver of change
- > Comprehensive needs assessment
- > Draft academic and non-academic 18- & 36-month goals
- > Develop turnaround strategies
  - Aligned with district/school context
  - Aligned with 18- & 36-month goals
  - Align supports from MDE & ISD
- > Identify community partners
  - Solicit input on reform strategies
  - Align supports with turnaround strategies & goals







#### **PARTNERS**

### MDE/OPD

- Liaison
- Teacher & Leader Instruction Support Grant
- > 21H Grant
- > Referrals to other offices' departments
- > Regional Assistance Grant to ISD

### ISD

- Professional development
- Training
- > Coaching

### COMMUNITY

- > Advise & expertise
- > Additional resources

### NEAR-TERM OUTCOMES

#### DISTRICT

Improved systems with greater capacity to support core district functions

- > Human resources
- > Curriculum
- > Instructional systems (e.g., professional development)
- Operations
- › Data use

### INTERMEDIATE OUTCOMES

Increased educator retention

Consistent, high-quality instruction

More efficient use of resources

### LONG-TERM OUTCOMES

IMPROVED ACADEMIC OUTCOMES

- Higher achievement
- > Reduced dropout

### IMPROVED WHOLE-CHILD OUTCOMES

- > Attendance
- > Behavior

### **SCHOOL**

Improved functioning of instructional core

- Improved instruction
- Goals aligned with turnaround strategies & interventions
- Use of data & metrics to inform & evaluate improvement

# DISTRICT-DETERMINED CONSEQUENCES FOR FAILURE TO IMPROVE:

- > Reconstruction
- > Restart
- ) ISD takeover
- › CEO appointed

LOCAL CONTEXT
STATE CONTEXT



# MICHIGAN'S PARTNERSHIP MODEL UPDATED THEORY OF CHANGE

#### **IDENTIFIED BY MDE AS LOW-PERFORMING NEAR-TERM** INTERMEDIATE **LONG-TERM OUTCOMES OUTCOMES OUTCOMES PARTNERS PARTNERSHIP AGREEMENT** Increased educator DEVELOPMENT DISTRICT **IMPROVED** MDE/OPD Improved systems & IMPLEMENTATION retention **ACADEMIC** with greater capacity LIAISON **OUTCOMES** District as driver of change to support core - navigators, district functions Higher achievement Comprehensive needs assessment communication Reduced dropout brokers, and Draft academic and non-academic Human resources Consistent. neutral 18- & 36-month goals high-quality Curriculum facilitators Develop turnaround strategies instruction Instructional Teacher & Leader - Aligned with district/school context systems **IMPROVED** Instruction Support - Aligned with 18- & 36-month goals (e.g., professional WHOLE-CHILD Grant - Align supports from MDE & ISD development) **OUTCOMES** 21h Grants Identify community partners More efficient Operations Referrals to other Attendance use of Data use offices' departments resources Behavior Regional Assistance Grant to ISD **AMENDMENT OF THE** PARTNERSHIP AGREEMENT **SCHOOL** Improved functioning ISD If the district or MDE sees a of instructional core deficiency in the PA, its 18-month **Professional DISTRICT-DETERMINED** benchmarks may be amended development Improved instruction **CONSEQUENCES FOR FAILURE** Training Goals aligned with TO IMPROVE: turnaround Coaching strategies & interventions **EVALUATION PROCESS** COMMUNITY Use of data & Review of Goal Attainment at 18/mo. metrics to inform Advise & expertise Evaluation of Partnership Agreement & evaluate Additional at 36/mo. improvement LOCAL CONTEXT STATE CONTEXT



# MICHIGAN'S PARTNERSHIP MODEL UPDATED THEORY OF CHANGE

#### **IDENTIFIED BY MDE AS LOW-PERFORMING NEAR-TERM** INTERMEDIATE **LONG-TERM OUTCOMES OUTCOMES OUTCOMES PARTNERS** PARTNERSHIP AGREEMENT DEVELOPMENT DISTRICT **IMPROVED** MDE/OPD Improved systems & IMPLEMENTATION **ACADEMIC** with greater capacity **OUTCOMES** District as driver of change to support core district functions Comprehensive needs assessment Higher achievement Reduced dropout Draft academic and non-academic 18- & 36-month goals high-quality Develop turnaround strategies Teacher & Leader - Aligned with district/school context **IMPROVED** - Aligned with 18- & 36-month goals WHOLE-CHILD - Align supports from MDE & ISD **OUTCOMES** Identify community partners More efficient Operations Referrals to other Attendance offices' departments Behavior AMENDMENT OF THE **PARTNERSHIP AGREEMENT SCHOOL** ISD Improved functioning If the district or MDE sees a > Professional of instructional core development Improved instruction > Training Coaching strategies & **EVALUATION PROCESS** Use of data & Review of Goal Attainment at 18/mo. Evaluation of Partnership Agreement & evaluate at 36/mo.

### **EXPANDED ROLE OF ISD**

The role of the ISD expanded over time as Partnership shifted from a high-stakes accountability-focused reform to a support-centered intervention

### 1. ISDs have provided coaching and other professional development

"[The ISD] has really stepped up tremendously. They're providing coaching support, and they're providing so many PDs [professional development opportunities] and all of these things. It would have been helpful to have this initially, when we saw the scores dropping as opposed to once we reached that level. Now, we're getting the support we need, and we're going back up."

-Flames Charter Leader



### 2. ISDs supported Partnership leaders in navigating improvement processes

[The] [ISD] has been phenomenal in this process. We didn't have a lot of interaction with them prior to coming into the Partnership Agreement, but they — we have had monthly meetings with **our Partnership liaison**, and the [ISD] representative comes to each and every one of those. [He/She] **has been very supportive** with us in terms of preparing us for our 18-month review, which we had yesterday, giving us feedback on that, walking us through, you know — letting us practice on him/her as a demonstration leading up to it.

- Oilers' Charter Leader



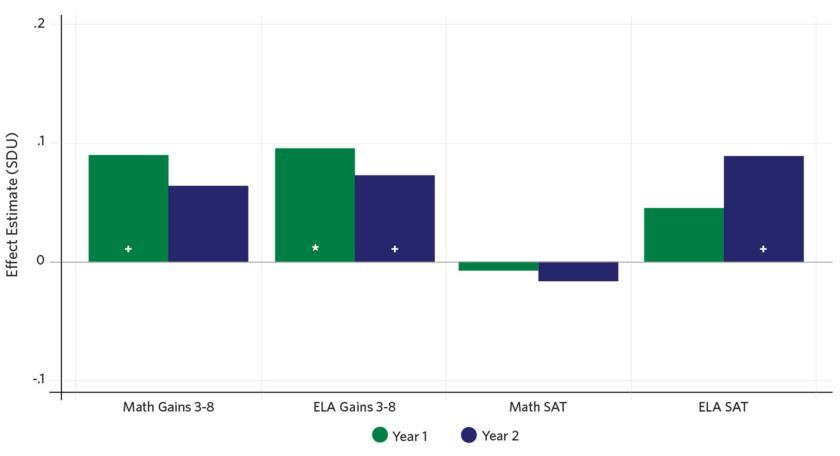
## Research Question #2:

# How has Partnership changed education in Partnership schools and districts?



# PARTNERSHIP'S IMPACT: COHORT 1 PARTNERSHIP SCHOOLS

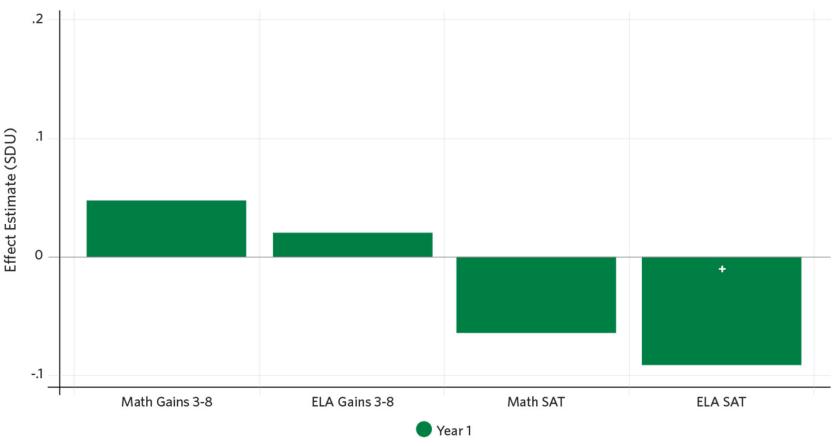
Partnership had a positive effect across performance measures in Cohort 1 Partnership schools



Note: p < .10 +, p < .05 \*, p < .01 \*\*\*, p < .001 \*\*\*. Coefficients show effect relative to comparison schools in the identification year.

## PARTNERSHIP'S IMPACT: COHORT 2 PARTNERSHIP SCHOOLS

Cohort 2 Partnership schools fared similarly to comparison schools on most test score outcomes, though ELA SAT scores dipped in the first year of Partnership



## Research Question #3:

# How are educators and leaders in Partnership schools and districts implementing the reform as it matures?



# PARTNERSHIP FACILITATES IMPROVEMENT

Partnership offers a strategic planning framework that facilitates improvement:

- 1. Identify the most critical goals
- 2. Use data-driven instruction and a continuous improvement cycle
- 3. Improve communication both within the internal leadership team and with external partners

### DISTRICTS' IMPROVED USE OF DATA

The goal-setting and evaluation process gave educators a system to facilitate data use to inform decision-making, instruction, and practice

1. Partnership goal-setting and evaluation process led to increased data use



Rangers' Charter Leader

"I think the sensitivity to the data in [that Partnership] school has increased tenfold. I think the understanding of the data component of [Partnership school] and their staff, they'll walk away with a really strong understanding of not only just—not panic urgency—but healthy urgency to address things and know that this affects their kids."

- Stars' District Leader



"Well, I think the other piece has been really forcing us to look at the reading and math scores and then the classroom teachers working with [a coach] to bridge the gap of where kids might not be understanding algebra or geometry and then giving those additional supports. That has been very helpful."



# NEW PARTNERSHIPS FORGED BETWEEN SCHOOL SYSTEMS AND ISDS

The Partnership Model led to new partnerships with ISDs that school systems could leverage toward school improvement, particularly in charter systems

"One major thing would be being a Partnership school has really opened and created a positive relationship between my school and my ISD. ... There were so many more professional development opportunities that they were always there, but it's almost like with the strengths in relationship, I'm finding out about so much more than I even knew was out there that I can send my teachers to based on their individual needs, based on what it is that's surfacing in my coaching cycles with my teachers. I can send 'em and say, "Hey, the ISD has this great opportunity."

- Predators' Charter Leader

### "Our relationship with our local ISD has improved significantly.

... They've made some changes at the ISD, and the liaison we have now is just amazing. Because we're a Partnership School, I think she got to see how great our school is **because she probably had to be there more often.** Now I think it helped to build that solid foundation. **Before, I wouldn't even think of the ISD to even contact for support.**"





### 16 out of 22

Partnership leaders considered partnering with their local ISD to be a positive aspect of Partnership.

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**75%** 

Charter districts found partnering with their ISD a positive part of reform.

70%

TPS
districts
found
partnering
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ISD a
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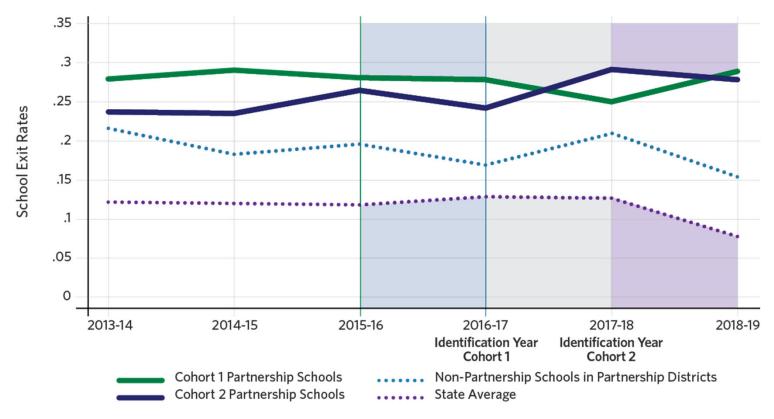
## Research Question #4:

What human capital challenges face Partnership schools and districts and how are educators in these districts addressing them?



## RECRUITMENT AND RETENTION

Teacher recruitment and retention remains a challenge in Partnership schools and districts





For every opening, you used to get 40 applicants, 10 of whom were very hirable, 5 of whom were probably great. I'm talking up till about 5 years ago. Now, you are lucky to get one, extremely lucky to get two or three, and incredibly lucky if one of them is really a hirable candidate.



### **TEACHER RECRUITMENT**

### Districts implemented new strategies to recruit teachers

### 1. Teacher Compensation:

Half of Partnership leaders reported using compensation – e.g., salary increases, signing bonuses, or financial incentives – to help recruit teachers.

### 2. Grow Your Own Programs:

Districts implemented programs to help substitute teachers become credentialed, attract new teaching interns, or mentor and develop teachers already in the district. Often in partnership with universities.



### 3. Attracting "Right Fit" Teachers:

Districts changed hiring practices to reach teachers who would mesh well with district culture and be less likely to leave.

### TEACHER DEVELOPMENT

In addition to retaining teachers in the building, developing them was seen as critical to school improvement and ISD partners played an essential role in these efforts



"From [ISD], the partners who have been allocated for our building have done a phenomenal job at aligning the curriculum, [so that the curriculum] also helps us to meet the social and emotional needs of our children. They've just done a really good job in helping us with resource—I won't even say resource allocation—with finding the resources to support the professional development around [the curricula]."

- Black Hawks' District Leader

"We now have what I would consider **two trusted consultants that are really a part of our team** now. [...] The **ISD really is making that happen**, making them available and finding the quality people really to help us to do what we need to do there."

- Lightning Charter Leader





### **TEACHER DEVELOPMENT**

ISDs were seen as partners in helping Partnership districts and schools improve their instructional core



"Between my Blueprint facilitator, my MDE facilitator, myself, my curriculum coach from the [ISD], we sit at the table and we **make these decisions collectively as a team**."

- Predators' Charter Leader

"I would say the biggest success would be just a deeper relationship with [the ISD] and the resources and training and people that they've provided. I definitely think that has been very, very helpful, one of our most helpful areas for us."

- Flames' Charter Leader





## **Research Question #5:**

# What conditions, other than human capital, mediate Partnership turnaround efforts?



# RESOURCES AND CONDITIONS THAT FACILITATE IMPROVEMENT

Several factors can mediate Partnership to help improve school and district performance

- High quality school leaders
- Streamlined systems and processes (e.g., RGA)
  - RGA process facilitated reflection and continuous improvement
  - Many still viewed RGA as time-intensive and compliance-focused
- Increased funding
  - 21H funding is seen as valuable, especially for smaller districts
  - But financial constraints still impeded progress towards turnaround



## KEY TAKEAWAYS: EPIC'S YEAR 2 EVALUATION OF THE PARTNERSHIP MODEL

- Early Partnership effects on student outcomes are mixed but remain positive for Cohort 1
- Partnership educators leveraged the Partnership Model to benefit their schools and districts
- Teacher recruitment and retention remain a challenge in Partnership schools and districts
- There are several mediating factors that are critical to successful turnaround in Partnership schools and districts



## KEY TAKEAWAYS: ISD'S SUPPORTING PARTNERSHIP DISTRICTS

- The role of the ISD as a turnaround partner has expanded over time.
- Districts are leveraging ISD resources and expertise toward instructional supports and navigating the improvement process
- Partnership shined a light on existing ISD resources and helped Partnership leaders—especially in PSAs—identify resources they felt would support improvement
- ISD partners played a particularly strong role in helping Partnership Schools and Districts improve their instructional core through coaching, professional development, and instructional planning
- On the whole, more than 7 in 10 Partnership leaders felt that their relationship with their ISD was a positive component of the reform



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